

## SOLE SOURCE JUSTIFICATION

1. **Contracting Activity:** Department of Veterans Affairs (VA)  
Office of Acquisition Operations  
Technology Acquisition Center  
260 Industrial Way West  
Eatontown, New Jersey 07724

2. **Title of Acquisition:** LEC PBX Circuits - Falling Waters OITFO - Frontier

**This requirement will be accomplished via:**

☒ New Purchase Order

**Purchase Order will be:**

☒ Firm Fixed Price

**Type of Funds:**

☒ IT Funds (FCP: 4203)

3. **Description of Supplies or Services.**

☒ Supplies and Services

The Department of Veterans Affairs (VA) Office of Information and Technology Field Office (OITFO) located at 882 TJ Jackson Drive, Falling Waters, West Virginia, requires the continued services for a 12 month period with one, 12 month option period, of telephone circuits and telephone number services which supports the Local Exchange Carrier (LEC) Circuits. The Circuits were previously installed to support the National Center for Information Security (NCIS) and other VA offices located at the Falling Waters OITFO. The LEC services consist of eight Integrated Services Digital Network (ISDN) Primary Rate Interfaces (PRI) which provide local telephone services to 92 Direct in Dial telephone numbers.

These services are currently provided by Frontier West Virginia, Inc., 1500 McCorkle Avenue, SE, Charleston, West Virginia, under Account #304-189-4741-0209070-4 which covers two subaccounts 304/262-6169.0 and 304/271-8713.0. Payments are sent to Frontier, PO Box 20550, Rochester, NY 14602-0550. Line item charges include:

Item #	Description/Part Number*	Qty	Price	Extended Amount - Base	Extended Amount -
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LEC PBX Circuits – Falling Waters OITFO

				Period	Option Period 1
<b>Frontier Account #304/262-5169.0</b>					
1	Direct In Dial – CO Trunks	92			
2	Direct in Dial – Line #s	10			
3	Federal Subscriber Line Charges	4			
4	WV Berkeley County E911 ISDN PRI Charges	4			
5	ISDN PRI Calling Line IDs	3			
6	ISDN PRI Interoffice Arrangement 23B+D Channels	4			
7	ISDN Calling Line with Name	1			
8	ISDN PRI Primary Access Facility	4			
9	Local Number Portability Surcharge – Access Line PRI	4			
10	Local Measured Service: Basic Local, Basic Band A, Basic Band B, Basic Band C	1			
<b>Frontier Account #304/271-8713.0</b>					
11	Business 1-Party Basic Calling Plan	4			
12	Multi-Line Federal Subscriber Line Charges	4			
13	WV Berkeley County E911 Charge	4			
SUBTOTAL MONTHLY ESTIMATES					
TOTAL YEARLY COSTS ESTIMATES					
TOTAL CONTRACT COSTS to Include Option Year					

**4. Authority Cited.**

[X] FAR 13.106-1(b)(1)

For purchases not exceeding the simplified acquisition threshold. Contracting officers may solicit from one source if the contracting officer determines that the circumstances of the contract action deem only one source reasonably available.

**5. Reason for Authority Cited.**

The proposed source for this action is Frontier West Virginia, Inc., 1500 McCorkle Ave, SE, Charleston, West Virginia, 25396-0002.

Frontier West Virginia, Inc, is the only Local Exchange Carrier (LEC) provider in the Falling Waters, West Virginia, area that can provide telephone circuit and telephone number services to VA. Frontier currently retains the "last mile" rights for these circuits which would require another vendor to subcontract with them to provide us new services. Dealing directly with Frontier would save the additional overhead that any other vendor would charge as a subcontractor with Frontier. It would also save the Government additional resources for non-recurring costs, such as installation charges and disconnection fees. These circuits have been in use since February 2007 and Frontier (formerly Verizon) has continually provided these technical and functional resources for VA. Therefore, Frontier has gained significant knowledge and expertise of VA requirements. Disruption of telephone services would severely interrupt office operations of various OIT departments located at the Falling Waters OITFO. Maintaining these circuits would continue to provide local telephone service to VA staff with minimal disruptions.

**6. Efforts to Obtain Competition.**

[X] There is only one responsible source for this item. Efforts made to locate additional sources are described under the "Market Research" paragraph of this document. There is no competition anticipated for this acquisition. Procurement data does not include any unnecessary requirements that may inhibit competition.

**7. Actions to Increase Competition.**

[X] Other actions that will be accomplished to increase competition:

The Government will continue to conduct market research to ascertain if there are any changes in the market place that would enable future actions to be competed.

**8. Market Research.**

[ X ] The market research consisted of the following:

Market research was conducted by General Services Administration (GSA) when OIT decided in 2006 to relocate NCIS and other OIT staff to Falling Waters. At the time of the installation for these circuits, OIT conducted market research and also solicited for the local exchange carrier telephone services. Because Verizon held the "last mile" rights for the Falling Waters area, GSA awarded the contract to them to provide these local telephone services. When Verizon sold their West Virginia assets, including those circuits in use at the OITFO in Falling Waters, to Frontier in 2010, Frontier became the owner of the "last mile" rights. Currently the GSA Regional LEC Services contracts are available for new local exchange services throughout the United States. Future new installation services will be ordered through these GSA contracts. On August 21, 2013, OIT conducted Local Exchange Carrier (LEC) services research for LEC dial-tone services available in Martinsburg, WV area. Frontier is the only LEC service provider in the area that can provide and support the VA LEC dial-tone services requirements in the Martinsburg, WV area. On August 26, 2013, VA reached out to West Virginia Public Service Commissions, Steve Wilson, and he confirmed that Frontier owns all phone lines in the Martinsburg, WV area and thus is the only LEC service provider capable of providing the required services.

**9. Interested Sources.**

[X] No other source has expressed written interest in supplying this item.